BUDGET UNIT: CALIFORNIA CHILDREN'S SERVICES (AAA CCS)

I. GENERAL PROGRAM STATEMENT

California Children's Services (CCS) is a state program that provides case management, diagnosis, and treatment services to individuals up to 21 years of age with severe qualifying medical conditions and whose families are unable to pay for all or part of their care. State law requires the county to maintain a mandated minimum county funding level. In addition to state realignment dollars and the county's mandated contribution, funding also comes from Medi-Cal, private insurance, and patient co-payments. Revenues are based upon individual client eligibility for specific programs such as Medi-Cal, Healthy Families, or CCS alone (people who do not qualify for other programs or cannot afford to pay their Medi-Cal co-share payments.)

The revenue breakdown among federal, state, realignment, and county general fund support depends on the type of services provided under this program. This program provides two type of services:

- Administrative component Case management activities which include determining program eligibility, evaluating needs for specific services, determining the appropriate providers, and authorizing/paying for medically necessary care.
 - Administrative funding is based on staffing standards and caseload mix of CCS clients. In other words, it depends on which Federal, State, or County program in which the children are enrolled. Currently, our caseload is comprised of the following:
 - i) Medi-Cal accounts for approximately 84.56%. This federal and state program reimburses the county for 100% of the costs associated with these services.
 - ii) Healthy Families accounts for approximately 10%. This federal and state program reimburses the county for 82.5% of the costs. The remaining 17.5% is equally funded by Social Services Realignment (8.75%) and general fund support (8.75%).
 - iii) CCS or Non-Medi-Cal caseload accounts for approximately 5.44%. Federal and state funds account for 50% of the costs associated with treating this clientele. The other 50% is equally funded by Social Services Realignment (25%) and general fund support (25%).
 - b) Two of the workload indicators presented in this budget reflect the administrative component: Cases managed and claims processed.
- 2) Medical Therapy component Provides physical therapy, occupational therapy, and Medical Therapy Conference services. Licensed physical therapists and certified occupational therapists provide evaluation, treatment, consultation services and case management.
 - a) The State reimburses the county for 50% of the costs incurred by this program. The remaining 50% is equally funded by realignment and general fund support. In addition, the program is able to bill Medi-Cal for therapy staff hours at the medical reimbursement rate. This means that the physical therapist and occupational therapist time provided to Medi-Cal clients can be almost fully reimbursed by Medi-Cal. Currently, county employees are paid at \$32.86 per hour plus benefits and the county is reimbursed at a minimum rate of \$34.08 per hour.
 - b) It is estimated that approximately 70% of the therapy units (24,500 or 12,250 hours) will be provided during 2003-04 to Medi-Cal clients.

The budgeted local cost amount reflects the County's mandated share of costs for serving anticipated caseloads. Should actual caseloads fall short of projections, unused local funds would return to the County's year-end fund balance. Similarly, Realignment funds will be transferred to correspond with actual caseloads at the end of the year.

II. BUDGET & WORKLOAD HISTORY

_	Actual 2001-02	Budget 2002-03	Estimated 2002-03	Department Request 2003-04
Total Appropriation	5,915,099	10,716,023	7,718,749	10,723,433
Total Revenue	4,630,286	9,177,982	6,330,708	9,185,392
Local Cost Budgeted Staffing	1,284,813	1,538,041 154.3	1,388,041	1,538,041 145.0
Workload Indicators				
Cases Managed	-	10,900	10,200	11,000
Claims Processed	-	120,000	130,000	133,900
Therapy Units (old methodology)	-	124,000	-	-
Therapy Units (new methodology)	-	35,000	35,000	36,050

Actual expenses and revenues are significantly lower than budgeted because CCS does not have enough space to hire all of the staff. Negotiations on new space are currently underway but a move is not expected until after the end of the fiscal year. The program continues to experience difficulty filling nursing and physical therapy vacancies.

The Therapy Unit workload indicator has undergone a significant methodology change. As the 2002-03 county budget was being developed, the State was changing its CCS automated system. As a result, the Department could not extrapolate complete data for 2001-02. For the 2003-04 budget, the Department has revised this workload indicator to reflect therapy provided in 30-minute increments. To provide continuity in annual workload indicators, 2002-03 measurements of Therapy Units delivered were recalculated so they could be presented in the same manner as projected 2003-04 workloads.

III. HIGHLIGHTS OF RECOMMENDED PROGRAM FUNDED ADJUSTMENTS

STAFFING CHANGES

Budgeted staffing is decreasing by 9.3 positions overall due to some minor changes in staffing mix which decreased staffing by 0.2 positions as described below and to reflect long term vacancies occurred upon departure of 9.1 existing staff. Vacancies are expected to increase because greater restrictions upon County hiring processes result in longer periods of vacancy after an employee leaves a position. The other staffing mix changes include the addition of 3.0 Financial Interviewers, 1.0 Physical Therapist, 1.0 Medical Transcriber, and 0.5 of a Fiscal Clerk II. Reductions include 2.0 Therapy Assistants and 2.0 Registered Nurses II. The Registered Nurses classification no longer meets the state's service delivery requirements. Additionally, 1.7 of the reduction is a result of an accounting change. Those positions are in the Public Health budget and are now reflected in this budget as transfers.

PROGRAM CHANGES

Costs for services and supplies are lower due to reduced computers and equipment purchases needed for 2003-04. Budgeted costs have also decreased for EHAP and rent expense due to an accounting change. Transfers represent staff time purchased from Public Health, as mentioned in the Staffing Changes section above and an accounting change for EHAP and rent expense related to GASB 34. State revenue is expected to remain constant into 2003-04.

OTHER CHANGES

None.

PUBLIC HEALTH

IV. VACANT POSITION IMPACT

The department has a total of 18.6 vacant budgeted positions in its 2003-04 Department Request Budget. The breakdown of these positions is as follows:

Vacant Budgeted Not In Recruitment 12.8 Slated for Deletion

Vacant Budgeted In Recruitment <u>5.8</u> Retain

Total Vacant 18.6

Vacant Position Restoration Request:

The department has submitted policy items for the restoration of the 12.8 vacant budgeted positions that are slated for deletion. The County Administrative Office recommends Policy Item #1 and #2 to restore all 12.8 vacant budgeted positions. This restoration is being recommended because it is required to comply with state mandated staffing ratios pursuant to AB 948; non-compliance could potentially jeopardize state funding of approximately \$7.6 million. Furthermore, these positions provide direct patient care to severely ill children and assist children in enrolling to Federal/State programs such as Medi-Cal. If administrative staffing is reduced, fewer patients could be enrolled in these Federal/State programs, which generally reimburse the vast majority of costs associated with providing health care. As a result, local cost would increase dramatically to provide treatment for these severely ill children.

CAO				
Rec	Item	Program	Budgeted Staff	Program Description
x	1	Medical Therapy	1.3 - \$60,462 \$15,116 Local Cost \$45,346 Revenue Supported	This program provides direct care for children whose families qualify for no other type of aid and are unable to afford treatment under other means for life threatening or permanently debilitating illnesses. Positions needed are 0.8 Occupational Therapist and 0.5 Pediatric Therapist II.
x	2	CCS Administration	11.5 - \$637,632 \$49,228 Local Cost \$588,404 Revenue Supported	This program conducts case management activities for eligible children including determining all phases of program eligibility, evaluating needs for specific services, determining the appropriate providers, determining eligibility for Federal/State programs, and authorizing and paying for medically necessary care. Reductions in staffing will cause higher backlogs for children in need of services since children will not be evaluated or referred to providers on a timely basis. It will also reduce the number of children enrolled in other Federal/State programs such as Medi-cal and Healthy Families as the program only has a small window (7 days) to complete the physical and financial evaluation and the paperwork necessary to enrolled children on those Federal/State programs. Reducing administrative staff will greatly increase the local cost of providing services for which federal/state reimbursements would not be received. Positions needed are 5.5 Public Health Nurses (PHN), 3.5 Clerk II, 1.5 Financial Interviewers, 0.5 Physician Consultant, and 0.5 Supervising PHN.

V. OTHER POLICY ITEMS

None.

VI. FEE CHANGES

None.

FUNCTION: Health & Sanitation

ACTIVITY: Hospital Care

B+C+D

GROUP: Human Services System

DEPARTMENT: Public Health - California Children's Services

FUND: General AAA CCS

Analysis of 2003-04 Budget

	Α	В	С	D	E Board
	2002-03 Year-End Estimates	2002-03 Final Budget	Base Year Adjustments	Mid-Year Adjustments	Approved Base Budget
Appropriation					_
Salaries and Benefits	6,449,976	9,064,394	633,261	-	9,697,655
Services and Supplies	1,053,863	1,417,719	13,496	-	1,431,215
Equipment	9,000	18,000	-	-	18,000
Transfers	205,910	215,910	6,442		222,352
Total Appropriation	7,718,749	10,716,023	653,199	-	11,369,222
<u>Revenue</u>					
Current Services	25,334	12,800	-	-	12,800
State, Fed or Gov't Aid	4,917,278	7,626,641	653,199	-	8,279,840
Other Revenue	55	500	-	-	500
Realignment	1,388,041	1,538,041			1,538,041
Total Revenue	6,330,708	9,177,982	653,199	-	9,831,181
Local Cost	1,388,041	1,538,041	-	-	1,538,041
Budgeted Staffing		154.3			154.3

DEPARTMENT: Public Health - California Children's Services
FUND: General AAA CCS

ANALYSIS OF 2003-04 BUDGET

ACTIVITY: Hospital Care

	B+C+D		E+F		G+H		
	E	F	G	Н	I	J	K
	Board Approved Base Budget	Recommended Program Funded Adjustments	2003-04 Department Request	Vacant Position Impact	2003-04 Proposed Budget (Adjusted)	Recommended Vacant Restoration	2003-04 Recommended Budget
Appropriation							
Salaries and Benefits	9,697,655	(630,202)	9,067,453	(698,094)	8,369,359	698,094	9,067,453
Services and Supplies	1,431,215	(320,915)	1,110,300	-	1,110,300	-	1,110,300
Equipment	18,000	-	18,000	-	18,000	-	18,000
Transfers	222,352	305,328	527,680	-	527,680	-	527,680
Total Appropriation	11,369,222	(645,789)	10,723,433	(698,094)	10,025,339	698,094	10,723,433
Revenue					-		-
Current Services	12,800	6,600	19,400	-	19,400	-	19,400
State, Fed or Gov't Aid	8,279,840	(652,149)	7,627,691	(569,406)	7,058,285	569,406	7,627,691
Other Revenue	500	(240)	260	-	260	-	260
Realignment	1,538,041	-	1,538,041	(64,344)	1,473,697	64,344	1,538,041
Total Revenue	9,831,181	(645,789)	9,185,392	(633,750)	8,551,642	633,750	9,185,392
Local Cost	1,538,041	-	1,538,041	(64,344)	1,473,697	64,344	1,538,041
Budgeted Staffing	154.3	(9.3)	145.0	(12.8)	132.3	12.8	145.0

PUBLIC HEALTH

Base Year Adjustments

Salaries and Benefits	186.641 MOU.
	349,954 Retirement.
	96,666 Risk Management Workers Comp.
Total Salaries and Benefits	633,261
Services and Supplies	13,496 Risk Management Liabilities.
Transfers	6.442 Incremental change in EHAP.
Base Year Appropriation	653.199
Revenue	
State, Fed or Gov't Aid	653,199
Total Revenue	653,199
Local Cost	
Local Cost	

	Recommended	Program Funded Adjustments
Salaries and Benefits	(555,182)	Primarily resulting from increased vacancy factor. GASB 34 Accounting Change - PHL staff support now budgeted in
	(75,020)	transfers.
	(630,202)	
Services and Supplies	(20,310)	GASB 34 Accounting Change (EHAP).
	(118,000)	Reduced computer and equipment expenditures that were needed for staffing expansion in 2002-03.
	(200,900)	GASB 34 Accounting Change - Rent now budgeted in transfers.
	18,295	Other minor miscellaneous increases.
	(320,915)	
Transfers	75,018	GASB 34 Accounting Change related to Public Health support staff.
	20,310 210,000	GASB 34 Accounting Change (EHAP). GASB 34 Accounting Change - Rent previously budgeted in services
		and supplies.
	305,328	
Total Appropriation	(645,789)	
Revenue		
Current Services	6,600	
State, Fed or Gov'd Aid	(653,199)	When targets are set, expenses changes are expected to be funded
		by increased state revenue. This entry backs out those assumptions and is replaced by the detail of what actually happened in the lines
		below.
	1,050	
	(652,149)	
Other Revenue	(240)	
Total Revenue	(645,789)	
Local Cost		

Vacant Position Impact Summary

	Salary and				
	Authorized	Budgeted Staffing	Benefit Amount	Revenue	Local Cost
Vacant Budgeted Not In Recruitment - Delete	21	12.8	698,094	633,750	64,344
Vacant Budgeted In Recruitment - Retain	7	5.8	333,499	248,565	84,934
Total Vacant	28	23.6	1,031,593	882,315	149,278
Recommended Restoration of Vacant Deleted	21	12.8	698,094	633,750	64,344

Vacant Position Impact Detail

	Position Number	Budgeted Staffing	Salary and Benefit Amount	Revenue	Local Cost
Note: If position is seasonal indicate next to Classifica	ation (Seasonal - N	lay through Augu	st)		
Vacant Budgeted Not In Recruitment					
Clerk II	00077414	(1.0)	(31,686)	(29,240)	(2,446)
Clerk II	00077415	(0.8)	(22,542)	(20,802)	(1,740)
Clerk II	00077416	(8.0)	(22,542)	(20,802)	(1,740)
Clerk II	00077417	(1.0)	(31,686)	(29,240)	(2,446)
Financial Interviewer	00077439	(0.5)	(19,157)	(17,678)	(1,479)
Financial Interviewer	00077441	(0.5)	(21,491)	(19,832)	(1,659)
Financial Interviewer	00077443	(0.5)	(19,157)	(17,678)	(1,479)
Pediatric Rehab Therapist II	00077444	(0.5)	(31,626)	(23,719)	(7,907)
CCS Physician Consultant	00077411	(0.5)	(58,381)	(53,874)	(4,507)
Occupational Therapy Assistant	00004150	(0.8)	(28,836)	(21,627)	(7,209)
Public Health Nurse II	00013841	(0.5)	(36,505)	(33,687)	(2,818)
Public Health Nurse II	00015631	(1.0)	(80,452)	(74,241)	(6,211)
Public Health Nurse II	00077423	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077424	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077425	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077426	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077427	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077428	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077429	(0.5)	(32,339)	(29,842)	(2,497)
Public Health Nurse II	00077430	(0.5)	(32,339)	(29,842)	(2,497)
Supvg Public Health Nurse	00077431	(0.5)	(35,321)	(32,594)	(2,727)
Subtotal Recommended - Retail	in	(12.8)	(698,094)	(633,750)	(64,344)
Total Slated for Deletic	on	(12.8)	(698,094)	(633,750)	(64,344)

PUBLIC HEALTH

Vacant Budgeted In Recruitment - Retain

Financial Interviewer	00072328	1.0	37,947	35,017	2,930
Financial Interviewer	00077442	0.5	19,157	17,678	1,479
Pediatric Rehab Therapist I	00004725	1.0	81,332	60,999	20,333
Pediatric Rehab Therapist I	00077407	1.0	60,193	45,145	15,048
Pediatric Rehab Therapist I	00077408	1.0	60,193	45,145	15,048
Pediatric Rehab Therapist I	00077409	0.5	30,278	15,230	15,048
Pediatric Rehab Therapist I	00077410	0.8	44,399	29,351	15,048
	-				
Total in Recruitment Re	tain	5.8	333.499	248.565	84.934

NOTE: If applicable, the vacant position will be bolded if included in the 30% Cost Reduction Plan not yet implemented. If applicable, the seasonal vacant position that is currently not filled will indicate which months they are needed.